

CITY OF BRAMPTON TRANSPORTATION MASTER PLAN UPDATE

TECHNICAL REPORT #8 - PLANNING AND POLICY CONTEXT

MARCH 2015









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1. INTRODUCTION

Development of the TMP Update is shaped by policies and plans prepared by multiple levels of government. The planning context of Federal, Provincial, Regional and City transportation planning and policy documents is provided in this technical report. Descriptions of the key policies of each document, and the relevance of the policy to the TMP Update, have been documented.







2. FEDERAL PLANNING DOCUMENTS

Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Federal Sustainable Development Act (2008)	The Federal Sustainable Development Act (FSDA) requires the development of a federal sustainable development strategy. The FSDA will strengthen sustainable development practices within the federal government. It is a positive step towards being more accountable to Canadians in the implementation of sustainable environmental practices.	This policy allows the government to set environmental sustainability policies more effectively and to align the work of other federal departments with these sustainable policies. The federal strategy includes goals and targets for sustainable development along with an implementation strategy for each. These sustainable strategies have been reviewed and considered and will be included in the Integrated Transportation Master Plan Update as appropriate.
National Vision for Urban Transit to 2020	The report, commissioned by Transport Canada, supports the concept that public transit has numerous benefits to the environment beyond the reduction in greenhouse gas (GHG) emissions.	 The benefits which have been identified and considered when developing the Brampton TMP include: A reduced need for new road construction; Improved air quality due to fewer vehicles on the road; Reduced traffic congestion; Healthier downtowns; Improved social mobility; and Positive impacts on economic sectors such as tourism and export development.







3. PROVINCIAL PLANNING DOCUMENTS

Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Provincial Policy Statement (2005)	The Provincial Policy Statement (PPS) is currently under review and will include a greater focus on healthy communities. The PPS sets the foundation for regulating land use and development within the province and supports Provincial goals. The PPS provides for appropriate development and protects resources of provincial interest. The vision of the land use planning system in the PPS is that the "long-term prosperity and social well-being of Ontarians depend on maintaining strong communities, a clean, healthy environment and a strong economy."	The PPS promotes transportation choices that increase the mobility for all modes of travel. Contained in the PPS are policies pertaining to cycling, pedestrians and transit, which will be used to inform that development of similar policies and recommendations in the Transportation Master Plan Update.
Growth Plan for the Greater Golden Horseshoe (2013)	The plan aims to promote dense, mixed-use communities that support public transit, walking and cycling as viable transportation options for people. These mixed-use communities should have a traditional main street feel, which feature inviting commercial centres that serve surrounding communities. If this built form is achieved, transportation demand may be lowered as more people may choose to leave the car at home in favour of taking public transit, walking or cycling to their destination.	The plan directs future growth to communities where a reduced reliance on the single occupant motor vehicle as the mode of transportation is achievable. New development will be less automobile-oriented and more pedestrian friendly. The TMP Update will provide recommendations on how residents of Brampton can make alternative transportation choices such as taking public transit, walking or cycling in favor of using a car. Downtown Brampton is identified as one of two Urban Growth Centres in Peel Region (Map P-1).







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Greenbelt Plan (2005)	The Greenbelt Plan is a cornerstone of Ontario's Greater Golden Horseshoe Plan. The Greenbelt Plan identifies where urbanization should not occur in order to provide permanent protection of the agricultural land base and the ecological features and functions occurring on this landscape. The Greenbelt Plan includes land within, and builds upon the ecological protection provided by, the Niagara Escarpment Plan (NEP) and the Oak Ridges Moraine Conservation Plan (ORMCP).	During the development of the overall transportation network, the TMP Update will take into account the river valley connections, which run through the City of Brampton from greenbelt lands to Lake Ontario.
The Big Move (2009)	The Big Move is the third piece in a three-part approach by the provincial government to prepare the GTHA for growth and sustainability. It builds on the Greenbelt Plan and the Growth Plan for the Greater Golden Horseshoe. Together these three initiatives will lead to development of more compact and complete communities that make walking, cycling and transit part of everyday life. The goal of the Big Move is to create a long-term strategic plan for an integrated, multi-modal, regional transportation system. It serves as a blueprint for a more sustainable transportation future. With a 25 year time horizon, it reaches into the future to guide and direct decision making. Priorities, policies and programs are set for a future with complete mobility.	The Brampton TMP Update will reference the specific guidelines of the Big Move when developing a transportation network which considers all modes of transportation, promotes integration of transit systems and aims to reduce congestion, commuting times and transportation-related emissions. The Big Move improvements (Map P-2 and P-3) that will benefit mobility in Brampton include: • Express rail connection to Union Station and regional rail improvements to Georgetown; • Rapid transit service on Highway 407, Highway 10, Main Street, Hurontario Street and Steeles Avenue; and • An extension of Highway 410 to the North.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Ontario Ministry of Transportation Transit Supportive Guidelines (2012)	The Ministry of Transportation's Transit Supportive Guidelines, 2012, outlines a set a guidelines to encourage transit-friendly planning and design through all communities in Ontario. More specifically, the policy document provides direction on supportive land-use planning, urban design and operational procedures based on current best practices. The document is intended to be a guide for planners, developers and others who are involved in developing more transit-supportive communities.	The guidelines provide direction on how to integrate all modes of transportation when designing for transit to create more complete streets. The document provides guidelines for the improvement of transit facilities including design recommendations. It will complement the TMP Update and be used as a guide for future design and development of transit facilities in Brampton.
Ministry of Transportation Cycling Strategy (2013)	In September 2013, the Ontario Ministry of Transportation (MTO) published #CycleON, Ontario's Cycling Strategy. The strategy acknowledges the importance of developing cycling facilities to help reduce greenhouse gas (GHG) emissions, ease gridlock, benefit the economy, increase tourism and increase the quality of life for the residents of Ontario. The Province's vision is to ultimately "develop a safe cycling network that connects the province, for collision rates and injuries to continue to drop, and for everyone from the occasional user to the daily commuter to feel safe when they get on a bicycle in Ontario." The strategy is intended as a guide to make sure this vision is achieved.	The Cycling Strategy outlines a 20-year vision for cycling in the province, with proposed cycling infrastructure, education and legislation including a set of proposed changes to the Highway Traffic Act. This strategy, along with other Provincial documents, all promote and aim to strategically develop sustainable transportation infrastructure province-wide.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Accessibility for Ontarians with Disabilities Act (2005)	The Accessibility for Ontarians with Disabilities Act was passed on June 13, 2005, and is a Provincially legislated policy that calls on the business community, public sector, not-for-profit sector and people with disabilities or their representatives to develop, implement and enforce mandatory standards. This policy is a first of its kind in Canada to apply to both the private and public sectors. These accessibility standards are the rules that local governments, agencies and businesses in Ontario should follow to identify, remove and prevent barriers to accessibility.	The Built Environment is the most relevant standard that can be applied to the planning, design and construction of transportation-related facilities including pedestrian crossings, public accesses, parking, transit stations, transit shelters, stops and signage. This policy provides direction on the appropriate design and location of these facilities, and is a key reference document in the development of the Brampton TMP Update. MMM is a strong proponent of Complete Streets, which are streets that are designed, constructed and maintained for all road users and all types of transportation modes. This includes the mobility impaired and those using mobility devices. MMM will incorporate the concept of Complete Streets throughout the TMP Update.







Policy Docume		Policy Description	Relevance to the Transportation Master Plan Update
GTA West Corridor Environme Assessme	ental	The purpose of the GTA West study is to address long-term inter-regional transportation problems and opportunities and consider alternative solutions to address these issues as part of developing an integrated, multi-modal transportation system that enables the efficient movement of people and goods, and provides better economic transportation linkages between Urban Growth Centres in the GTA West area. The proposed Transportation Development Strategy represented the culmination of the "building block" approach taken though the project and is comprised of elements including: optimization of existing networks, improvements to non-road infrastructure, widen/improve roads and new transportation corridors and links to existing freeway networks.	The Brampton TMP Update will incorporate elements of the Transportation Development Strategy which fall within the City limits. These elements include: • Expansions to Highways 407 and 410; • Rapid transit on Main Street, Steeles Avenue, Queen Street and Highway 407; and • A potential new transit corridor that runs through the west and north of the City.







4. REGIONAL PLANNING DOCUMENTS

Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Peel Region Official Plan (2013)	The Peel Region Official Plan provides Regional Council with a long-term policy framework for decision making. It sets the regional context for more detailed planning by protecting the environment, managing resources, and directing growth and sets the basis for providing Regional services in an efficient and effective manner.	The overall development pattern set by the Official Plan will be considered in the development of future transportation networks, policies and guidelines.
Peel Region Long Range Transportation Plan (LRTP) Update (2012 Draft)	The LRTP Update identifies the transportation challenges anticipated by the Region over the next 20 years, as well as appropriate policies, strategies and a road improvement plan to address these challenges.	The TDM initiatives found in this plan will be reviewed and considered in the development of TDM policies and recommendations for the Brampton TMP Update. The road improvements identified on Regional roads in the City of Brampton will be incorporated in the development of the future transportation network.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Halton-Peel Boundary Area Transportation Study (HPBATS) (2010)	The HPBATS is a joint study undertaken by the Region of Peel, Halton Region, City of Brampton, Town of Caledon and Town of Halton Hills. The objective of the study is to identify a long term transportation network solution including: • Current and future municipal planning objectives; • Develop a coordinated interconnected roadway network; • Identify opportunities for TDM measures; • Identify solutions to long-distance, cross-boundary truck traffic; • Improvements to serve interregional traffic; • Potential improvements of connections to the 400-series highways; • Minimize vehicle emissions; • Encourage economic development; • Provide costs effective transportation solutions; and • Minimize impacts to the natural environment.	The Brampton TMP Update will incorporate transit and road network recommendations (Map R-1 and R-2) from the Halton-Peel Boundary Area Transportation Study that connect to the City of Brampton.
Peel Region Active Transportation Study (2011)	The Active Transportation Plan outlines Peel Region's short, medium and long term goals for and increased share of trips using active transportation, enhancing modal integration and creating and attractive, safe, accessible and integrated walking and bicycle friendly environment.	 The Brampton TMP Update will incorporate elements of the cycling network identified on City roads (Map R-3) including: Bike lanes on Queen Street and Mississauga Road; and Multi-use trails on Steeles Avenue and Airport Road.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Peel Region Transportation Demand Management (TDM) Plan (2008)	This plan provided an overview of what had occurred since the adoption of the Peel Region TDM Study Report in 2004. Of particular note is the following: In the 2004 TTMP, TDM was included for the first time; OPA 16 (September 2005) included a TDM section for the first time; Smart Commute Brampton Caledon was created in 2006; Outlined activities in the following categories: TDM support program; Active transportation including an AT coordinator and safe and active routes to school program; Regional TDM programs which will include: a five year marketing campaign, employer individual marketing program, TDM workshops; and New programs and strategies, including goods movement, commuter store feasibility study and employer-based trip reduction programs.	Transportation demand management strategies are an important part of the TMP Update. Existing measures already underway will be reviewed and additional measures will be identified and incorporated into the overall TMP Update.







5. CITY PLANNING DOCUMENTS

Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
City of Brampton Official Plan	The Brampton Official Plan establishes a set of policies and land use designations that are meant to guide the physical development and redevelopment of Brampton. The intent of the Official Plan is to build upon the sense of civic pride in Brampton and to move more aggressively towards a sustainable community that caters to the needs and desires of its residents now and in the future.	The overall development pattern set by the Official Plan will be considered in the development of the future transportation network, policies and guidelines.
Brampton Transportation & Transit Master Plan – Sustainable Update (2009)	The TTMP Sustainable Update is a platform to move forward with the implementation of the transportation vision defined in the 2004 TTMP. The 2004 TTMP developed an integrated and balanced transportation system incorporating all travel modes. It focused on enhancing transit accessibility, improving air quality, and ensuring a healthy, active community. The plan provides a guide for implementing transportation investments, policies and actions to the year 2031.	In preparation of the future transportation network for the Brampton TMP Update, the improvements and recommendations of the Recommended Road Network (Map C-1) from the TTMP will be considered.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Hurontario- Main Street Corridor Master Plan (2010)	This report documents a master plan for the Hurontario / Main Street corridor, integrating planning for rapid transit, intensified land use and enhanced urban design. The Hurontario/Main Street Corridor will link the Urban Growth Centres in Brampton and Mississauga, while traversing five Mobility Hubs – which are identified locations for future inter-regional transit connections and enhanced transit-oriented development, as defined by the Big Move. The corridor has a distinctive urban character that varies from stable residential communities to areas with great potential for intensification and/or redevelopment.	The Brampton TMP Update will incorporate the recommended Light Rail Transit option into the development of the future transportation network.







6. PLANNING DOCUMENTS FROM BORDERING JURISDICTIONS

Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Halton Region Transportation Master Plan (2011)	The Halton TMP provides the strategies, policies and tools for the development of a balanced and sustainable transportation system that will support the objectives of Sustainable Halton and meet the Region's transportation needs safely, effectively, and cost efficiently to the year 2031.	Connections to the proposed transportation and transit networks in Halton Region will be considered as a similar network is developed for the City as part of the Brampton TMP Update.
York Region Transportation Master Plan (2009)	This plan serves as the "blueprint" for all major transportation initiatives in the Region through the year 2031. The TMP addresses transportation challenges and strategies that will promote sustainable development in York Region. It complements other initiatives in the Region including Regional goals of Sustainable Natural Environment, Economic Vitality and Healthy Communities.	Connections to the proposed transportation and transit networks in York Region will be considered as part of the Brampton TMP Update.
Mississauga Interim Transportation Strategy (2011)	The City of Mississauga produced the Interim Transportation Strategy as a first step towards the development of a Transportation Master Plan (TMP). The strategy sets out the transportation challenges and issues facing Mississauga, provides a summary of current initiatives the City is undertaking to advance the transportation network and sets out 46 actions to be pursued over five years.	The Brampton TMP Update will ensure that the appropriate connections to current transportation network initiatives in Mississauga are considered in the development of the future transportation network.







Policy Document	Policy Description	Relevance to the Transportation Master Plan Update
Mississauga Cycling Master Plan (2010)	The Plan provides a framework for designing, constructing, and operating a safe, comprehensive and cost-effective cycling network in the City of Mississauga, to be implemented over the next 20 years. This plan is supported by a sustainable financial, promotional and educational program that will make Mississauga a leader in incorporating cycling into the fabric of the city.	Connections to the proposed cycling network in Mississauga will be considered as part of the Brampton TMP Update.
Town of Halton Hills Transportation Master Plan (2011)	The TMP was undertaken at a broad, strategic level of assessment to identify transportation improvements over the short term (5 years) and long term (20-25 years), making recommendations for future projects and their staged implementation. The TMP integrates municipal transportation planning with environmental assessment objectives and land use planning, ultimately providing for a transportation system that is sustainable, integrated and encourages a healthy and active lifestyle.	Connections to the proposed transportation cycling networks in Halton Hills will be considered in the Brampton TMP Update.
Caledon Transportation Needs Study Update (2009)	The Caledon Transportation Needs Study Update is a project conducted jointly by the Town of Caledon and the Region of Peel to assess and identify the potential transportation improvements to accommodate future transportation demand within the Town.	Connections to the proposed transportation network in Caledon will be considered as part of the Brampton TMP Update.







7. LIST OF MAPS

Provincial

Мар	Document	Map Title
P-1	Growth Plan for the Greater Golden Horseshoe	Schedule 2: Places to Grow Concept
P-2	The Big Move	Schedule 1: 15-Year Plan for the Regional Rapid Transit and Highway Network
P-3	The Big Move	Schedule 2: 25-Year Plan for the Regional Rapid Transit and Highway Network

Regional

Мар	Document	Map Title
R-1	Halton-Peel Boundary Area Transportation Study	Exhibit H-1: HPBATS Recommended Transit Network, 2031
R-2	Halton-Peel Boundary Area Transportation Study	Exhibit H-2: HPBATS Recommended Road Network, 2031
R-3	Peel Region Active Transportation Study	Map 10b: Proposed Long-Term Regional Cycling Network – Brampton

City

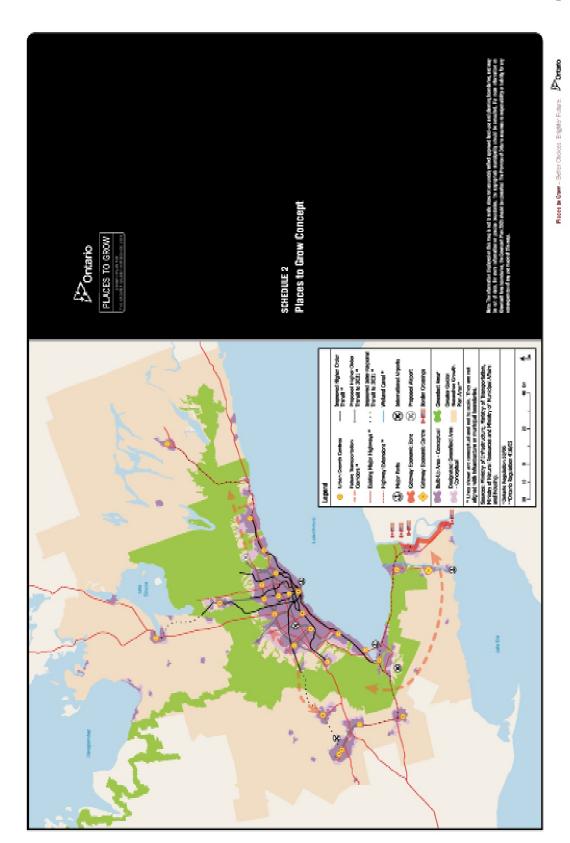
Мар	Document	Map Title
C-1	Transportation + Transit Master Plan – Sustainable Update	Exhibit 5-5: Recommended Road Network Needs by 2031

TRANSPORTATION MASTER PLAN UPDATE





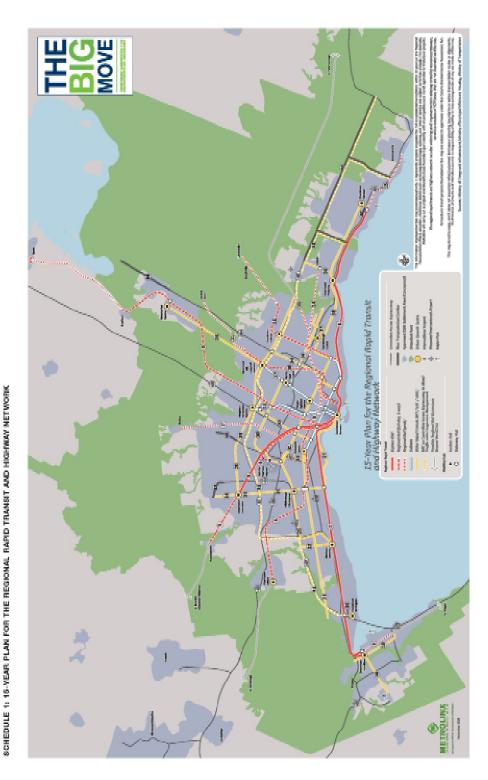
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Map P-2



25-Year Plan for the Regional Rapid Transit and Highway Network





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SCHEDULE 2: 25-YEAR PLAN FOR THE REGIONAL RAPID TRANSIT AND HIGHWAY NETWORK





Map R-1

Halton-Peel Boundary Area Transportation Study Amended Final Report

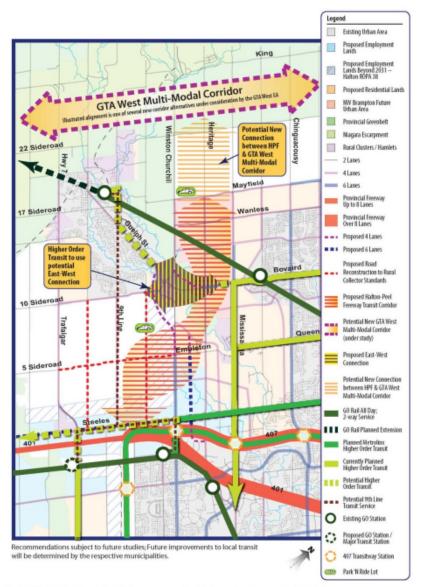


Exhibit H-1: HPBATS Recommended Transit Network, 2031

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May 2010

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Map R-2

Halton-Peel Boundary Area Transportation Study Amended Final Report

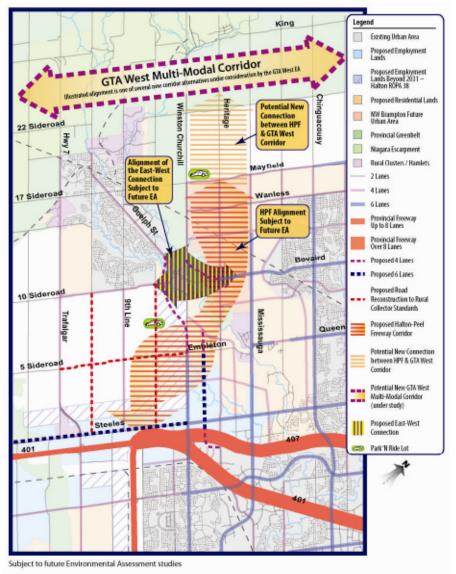


Exhibit H-2: HPBATS Recommended Road Network, 2031

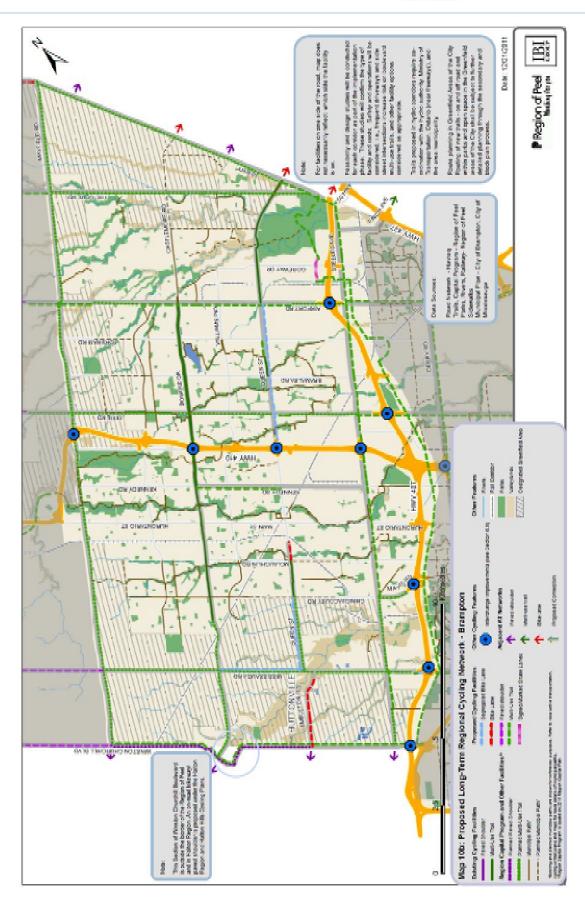
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TRANSPORTATION MASTER PLAN UPDATE







Transportation and Transit Master Plan Sustainable Update

Map C-1







Final Report Subject to Secondary Plan 47 Study Co Acongs Control Area Impacoversant Slans Legend Monemanded 2001 Book Natural TOTAL CHROLAS E ON ASSOCIATION AND Springbrook Settlement Area cross-boundary improvements and East-West GATE THE MENT STAD North-South Halton-Real City of Brampton subject to Potential network BEES

All improvement needs on all Regional Roads depicted in these exhibits are subject to confirmation by Peel's Long Range Transportation Plan Update). The upcoming LRTP Update will confirm and further define the road improvement needs negative on Regional Roads with respect to capacity requirements and fining. To develop formal plans for specific road improvements, environmental assessment studies will need to be carried out and approved through the EA process.

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Exhibit 5-5

Recommended Road Network Needs by 2031

November 2009 Revised February 2010